

SUPPLEMENTAL APPROPRIATIONS FOR THE LEGISLATIVE  
BRANCH AND THE EXECUTIVE BRANCH OF THE  
GOVERNMENT FOR THE FISCAL YEARS 1967 AND 1968

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COMMUNICATION

FROM

THE PRESIDENT OF THE UNITED STATES

TRANSMITTING

PROPOSED SUPPLEMENTAL APPROPRIATIONS FOR THE LEGISLATIVE  
BRANCH AND THE EXECUTIVE BRANCH OF THE GOVERNMENT  
FOR THE FISCAL YEARS 1967 AND 1968

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OCTOBER 5, 1966.—Referred to the Committee on Appropriations and ordered  
to be printed

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THE WHITE HOUSE,  
Washington, October 5, 1966.

THE SPEAKER OF THE HOUSE OF REPRESENTATIVES.

SIR: I have the honor to transmit herewith for the consideration of the Congress proposals involving new obligational authority of \$362,926,700 for the fiscal year 1967, and \$750 million for the fiscal year 1968. In addition, other proposals not increasing new obligational authority are made to provide for liquidation of contract authorization in the amount of \$750 million and for increases in limitations in the amount of \$601,017,000.

The details of these proposed appropriations and provisions, the necessity therefor, and the reasons for their submission at this time are set forth in the attached letter from the Director of the Bureau of the Budget, with whose comments and observations thereon I concur.

In view of the current economic situation and the desirability of keeping Federal expenditures to a minimum, I instructed Federal agencies to submit only the most urgent requirements for appropriations. In turn, I have screened those requests carefully. Outside of the funds requested for the Veterans Readjustment Benefits Act of

1966, which are required to pay for statutory benefits, the proposed supplementary appropriations for fiscal year 1967 represent only 8 percent of those requested by the various agencies.

As the Director of the Bureau of the Budget points out in his attached letter, expenditures from these appropriations will not result in increasing the total provided in my 1967 budget, except for the additional outlays required to meet those provisions of the Veterans Readjustment Benefits Act which exceeded my original recommendations.

Respectfully yours,

LYNDON B. JOHNSON.

EXECUTIVE OFFICE OF THE PRESIDENT,  
BUREAU OF THE BUDGET,  
Washington, D.C., October 4, 1966.

THE PRESIDENT,  
The White House.

SIR: I have the honor to submit herewith for your consideration proposed supplemental appropriations and provisions in the following amounts:

	New obligational authority		Proposals not increasing new obligational authority
	Fiscal year 1967	Fiscal year 1968	
Legislative branch.....	\$2, 979, 700		
Executive branch:			
Veterans Readjustment Benefits Act.....	346, 320, 000		
Other.....	13, 627, 000		
Urban renewal program.....		\$750, 000, 000	\$750, 000, 000
Increases in limitations.....			601, 017, 000

For the fiscal year 1968 new obligational authority in the amount of \$750 million is requested for the urban renewal program. Such an advance appropriation is in accord with past practice and will permit communities to plan their urban renewal programs in a timely manner. None of this appropriation will be committed or spent in 1967. There is also requested \$750 million for the liquidation of contract authority in fiscal year 1968 which does not increase new obligational authority.

Over 96 percent of the total new obligational authority for fiscal year 1967 (\$349,697,000) is for legislation enacted during the current session of Congress. The principal item is \$346,320,000 for the Veterans Readjustment Benefits Act of 1966, which authorized educational assistance to those veterans who have served in the Armed Forces since January 31, 1955. Other proposals under newly enacted legislation include \$1,650,000 for regulation of the use of animals for research and \$1,300,000 to finance the National Council on Marine Resources and Engineering Development and the Commission on Marine Science, Engineering, and Resources.

Of the remainder, \$4,210,000 is recommended for emergency relief and repairs connected with natural disasters. This includes \$1,685,000 for rehabilitation of 7 wildlife refuges which were damaged by storms occurring in the spring of 1966, \$1,300,000 to salvage valuable salable

timber in western Oregon and to rehabilitate over 1 million acres of public lands which have been burned over during a series of devastating wildfires in 11 Western States this summer, and \$1,025,000 to stabilize the earthquake-damaged site of a Public Health Service hospital in Anchorage, Alaska.

Also proposed is \$2,500,000 to help Indians overcome a serious unemployment problem.

In addition, an increase of \$600 million is proposed in the limitation on the lending activity of the Export-Import Bank of Washington. The increase will permit higher lending for exports of equipment and services serving to improve our balance-of-payments position. Increases in limitations are also proposed for administrative expenses of the Export-Import Bank of Washington, the Federal National Mortgage Association, and the Farm Credit Administration.

The provisions of the Veterans Readjustment Benefits Act of 1966 require more funds than were proposed for this purpose in your January budget. Apart from this, expenditures from the requested supplemental appropriations will not result in increasing the total carried in the 1967 budget submitted to the Congress in January.

I recommend that the attached proposed appropriations and provisions be transmitted to the Congress.

Respectfully yours,

CHARLES L. SCHULTZE,  
*Director of the Bureau of the Budget.*



# ITEMS INCLUDED IN THE CONSOLIDATED SUBMISSION OF PROPOSED SUPPLEMENTAL APPROPRIATIONS

## LEGISLATIVE BRANCH

House of Representatives:	
Office of the Sergeant at Arms.....	\$341, 700
Committee employees.....	200, 000
Members' clerk hire.....	900, 000
Joint Committee on Internal Revenue Taxation.....	23, 000
Architect of the Capitol: Capitol building and grounds.....	18, 000
Library of Congress: Salaries and expenses.....	1, 497, 000

## EXECUTIVE OFFICE OF THE PRESIDENT

National Council on Marine Resources and Engineering Development, and Commission on Marine Science, Engineering, and Resources: Salaries and expenses.....	1, 300, 000
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## AGRICULTURE

Agricultural Research Service: Salaries and expenses.....	1, 650, 000
Forest Service: Forest protection and utilization.....	2, 840, 000

## HEALTH, EDUCATION, AND WELFARE

Public Health Service: Construction of Indian health facilities.....	1, 025, 000
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## HOUSING AND URBAN DEVELOPMENT

Administrative expenses, urban transportation activities.....	110, 000
Urban renewal programs, 1968:	
Contract authorization.....	750, 000, 000
Liquidation of contract authorization.....	(750, 000, 000)
Federal National Mortgage Association: Limitation on administrative expenses.....	(850, 000)

## INTERIOR

Bureau of Land Management: Management of lands and resources.....	1, 300, 000
Bureau of Indian Affairs: Education and welfare services.....	2, 500, 000
Bureau of Mines: Health and safety.....	200, 000
Fish and Wildlife Service: Bureau of Sport Fisheries and Wildlife: Construction.....	1, 685, 000

## VETERANS' ADMINISTRATION

General operating expenses.....	19, 320, 000
Readjustment benefits.....	327, 000, 000

## FARM CREDIT ADMINISTRATION

Limitation on administrative expenses.....	(39, 000)
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## FEDERAL COAL MINE SAFETY BOARD OF REVIEW

Salaries and expenses.....	117, 000
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## PROPOSED SUPPLEMENTAL APPROPRIATIONS

SELECT COMMISSION ON WESTERN  
HEMISPHERE IMMIGRATION

Salaries and expenses-----	\$900, 000
INDEPENDENT OFFICES	
Export-Import Bank of Washington:	
Limitation on operating expenses-----	(600,000,000)
Limitation on administrative expenses-----	(128,000)
General provisions-----	Language
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Total new obligatory authority:	
Fiscal year 1967-----	362, 926, 700
Fiscal year 1968-----	750, 000, 000

## DETAIL OF PROPOSED SUPPLEMENTAL APPROPRIATIONS FOR FISCAL YEAR 1967, AND FOR OTHER PURPOSES

*Be it enacted by the Senate and the House of Representatives of the United States of America in Congress assembled, That the following sums are appropriated out of any money in the Treasury not otherwise appropriated, to supply supplemental appropriations for the fiscal year ending June 30, 1967, and for other purposes, namely:*

### LEGISLATIVE BRANCH

#### HOUSE OF REPRESENTATIVES

##### OFFICE OF THE SERGEANT AT ARMS

For an additional amount for "Office of the Sergeant at Arms", \$341,700.

##### COMMITTEE EMPLOYEES

For an additional amount for "Committee employees", \$200,000.

##### MEMBERS' CLERK HIRE

For an additional amount for "Members' clerk hire", \$900,000.

##### JOINT COMMITTEE ON INTERNAL REVENUE TAXATION

For an additional amount for "Joint Committee on Internal Revenue Taxation", \$23,000.

#### ARCHITECT OF THE CAPITOL

##### CAPITOL BUILDINGS AND GROUNDS

##### Capitol Buildings

For an additional amount for "Capitol buildings", \$18,000.

##### LIBRARY OF CONGRESS

##### BOOKS FOR THE BLIND

##### Salaries and Expenses

For an additional amount for "Salaries and expenses", *including expenses of carrying out the Act of July 30, 1966 (Public Law 89-522)*, \$1,497,000.

As provided by statute, requests for the legislative branch are submitted without change.

### EXECUTIVE OFFICE OF THE PRESIDENT

#### NATIONAL COUNCIL ON MARINE RESOURCES AND ENGINEERING DEVELOPMENT, AND COMMISSION ON MARINE SCIENCE, ENGINEERING, AND RESOURCES

##### SALARIES AND EXPENSES

*For expenses necessary in carrying out the provisions of the Marine Resources and Engineering Development Act of 1966 (Public Law 89-454, approved June 17, 1966), including services as authorized by the Act of August 2, 1946 (5 U.S.C. 55a), but at rates not to exceed \$100 per diem for individuals, and hire of passenger motor vehicles, \$1,300,000, to be available from July 1, 1966.*

This proposed appropriation will finance the National Council on Marine Resources and Engineering Development and the Commission

on Marine Science, Engineering, and Resources authorized by Public Law 89-454, approved June 17, 1966.

The Council and the Commission will advise and assist in developing a comprehensive program in marine science, engineering, exploration, and utilization of resources through policy planning, coordination, program review, and independent studies. These funds will permit the Council to make its initial recommendations by the time the new Congress convenes in January.

#### DEPARTMENT OF AGRICULTURE

##### AGRICULTURAL RESEARCH SERVICE

##### SALARIES AND EXPENSES

##### Plant and Animal Disease and Pest Control

For an additional amount for "Salaries and expenses", for "Plant and animal disease and pest control," \$1,650,000.

The Congress has recently enacted legislation (Public Law 89-544) for the purpose of (1) protecting owners of dogs and cats from the theft of such pets; (2) regulating the transportation, purchase, sale, handling, and treatment of dogs, cats, and certain other animals destined for use in research or experimentation; and (3) regulating the handling, care, and treatment of dogs, cats, and certain other animals in research facilities. Activities must be initiated immediately to comply with time limits specified in the legislation for the issuance of necessary regulations, rules, and procedures, establishment of standards, and provision for inspection and enforcement measures.

#### FOREST SERVICE

##### FOREST PROTECTION AND UTILIZATION

For additional amounts for "Forest protection and utilization", as follows:

"Forest land management", \$2,300,000; and

"State and private forestry cooperation", \$540,000.

The proposed supplemental will provide funds to finance the cost of making an added supply of softwood and hardwood timber available from national forest and State and private lands. This increased harvest is required to meet recent increases in demand for domestic timber supplies. The additional supply of hardwood timber is to be obtained principally from private lands in the East. The accelerated harvest of softwoods on national forest lands will occur predominantly in the West.

#### DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

##### PUBLIC HEALTH SERVICE

##### CONSTRUCTION OF INDIAN HEALTH FACILITIES

For an additional amount for "Construction of Indian health facilities", \$1,025,000, to remain available until expended.

The 1964 earthquake in Alaska created a dangerously unstable earth formation on the site of the Public Health Service hospital in Anchorage, Alaska. The supplemental appropriation will be used to stabilize the site and reduce the dangers of further land movement.



## DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

## URBAN MASS TRANSPORTATION GRANTS

Consideration is requested of the \$95,000,000 for fiscal year 1968 which was transmitted in the 1967 budget for "Urban mass transportation grants" but on which action was deferred pending an increase in authorization. The recently enacted amendments (Public Law 89-562, approved September 8, 1966) to the Urban Mass Transportation Act of 1964 provide such an increase. The requested amount, together with the \$55,000,000 provided by the Independent Offices Appropriation Act of 1967, will provide advance funding for a \$150,000,000 grant program in fiscal year 1968.

## ADMINISTRATIVE EXPENSES, URBAN TRANSPORTATION ACTIVITIES

For an additional amount for "Administrative expenses, urban transportation activities", \$110,000.

This proposed supplemental appropriation would provide for the expenses of administering the new provisions of the recently enacted amendments (Public Law 89-562, approved September 8, 1966) to the Urban Mass Transportation Act of 1964. These provisions authorize the use of urban mass transportation grant appropriations to make grants for the planning, engineering, and designing of urban mass transportation projects and other technical studies, for fellowships for training in the urban mass transportation field, and for research and training in urban transportation problems. These provisions also require the preparation of a program of research, development, and demonstration of new systems of urban transportation, for submission to the Congress within eighteen months.

## URBAN RENEWAL PROGRAMS

For an additional amount for "Urban renewal programs", for grants for urban renewal, fiscal year 1968, as authorized by title I of the Housing Act of 1949, as amended (42 U.S.C. 1450 et seq.), and section 314 of the Housing Act of 1954, as amended (42 U.S.C. 1452a), \$750,000,000, to remain available until expended: *Provided, That no commitments shall be entered into during the fiscal year 1968 for grants aggregating more than the total amounts available in that year from the amounts authorized for making such commitments through June 30, 1967, plus the additional amount appropriated herein.*

Under the provisions of the Independent Offices Appropriation Act of 1967, grants for urban renewal cannot be contracted for in excess of amounts appropriated. This appropriation would provide \$750,000,000 for 1968 and enable contracts to be entered into in accordance with substantive law. Such advance financing is necessary to allow local communities to carry on their urban renewal planning in an orderly manner. In addition to making authority available for 1968, the appropriation will be available to pay grants contracted under prior year authority.

## PROPOSED SUPPLEMENTAL APPROPRIATIONS

## FEDERAL NATIONAL MORTGAGE ASSOCIATION

## LIMITATION ON ADMINISTRATIVE EXPENSES, FEDERAL NATIONAL MORTGAGE ASSOCIATION

*In addition to the amount otherwise available for administrative expenses of the Federal National Mortgage Association for the current fiscal year, not to exceed \$850,000 shall be available for such expenses.*

This proposed language will provide for the administrative costs of the additional mortgage commitment, purchase, and servicing activity resulting from the recently enacted increase in secondary market and special assistance mortgage purchase authority (Public Law 89-566, approved September 10, 1966).

## DEPARTMENT OF THE INTERIOR

## BUREAU OF LAND MANAGEMENT

## MANAGEMENT OF LANDS AND RESOURCES

For an additional amount for "Management of lands and resources", \$1,300,000.

These proposed funds will be used to salvage valuable salable timber damaged in the Oxbow Ridge fire in Western Oregon and to rehabilitate over 1,000,000 acres of public lands which have been burned over during a series of devastating wildfires in eleven Western States this summer. Without such immediate action valuable forage and timber lands will be subject to severe wind and water erosion. Further, potential insect infestations and reburn possibilities demand immediate salvage, remedial, and preventive actions in the damaged timber land area.

## BUREAU OF INDIAN AFFAIRS

## EDUCATION AND WELFARE SERVICES

For an additional amount for "Education and welfare services", \$2,500,000.

This proposed supplemental appropriation is for strengthening the Indian employment assistance program. There are about 50,000 Indians unemployed and 29,000 with only temporary employment. This is an unemployment rate among Indians of almost 50 percent, while average family income is below \$2,000 or about one-quarter of the national average. These funds will be used to cover vocational training for 1,100 more persons, and assistance for direct employment for 1,300 more persons.

## BUREAU OF MINES

## HEALTH AND SAFETY

For an additional amount for "Health and safety", \$200,000.

The Act of March 26, 1966, Public Law 89-376, extends the Bureau of Mines responsibility to cover 5,000 small coal mines not previously inspected under Federal law. The requested funds start implementation of that act.

The request also will provide for an advisory committee to be set up under the Federal Metal and Nonmetallic Mine Safety Act, Public Law 89-577, approved on September 16, 1966. This committee is to determine the Federal safety standards which will apply to all metal and nonmetallic mining other than coal and lignite.

## FISH AND WILDLIFE SERVICE

## BUREAU OF SPORT FISHERIES AND WILDLIFE

## Construction

For an additional amount for "Construction", \$1,685,000, to remain available until expended.

This proposed supplemental appropriation will provide for rehabilitation of seven wildlife refuges which were damaged by storms occurring in the spring of 1966. Repairs should be completed this year to avoid further damage and resulting increased repair costs.

## VETERANS ADMINISTRATION

## GENERAL OPERATING EXPENSES

For an additional amount for "General operating expenses", \$19,320,000.

The Veterans Readjustment Benefits Act of 1966 (Public Law 89-358, approved March 3, 1966), authorizes educational assistance, home loans, loan guarantees, and other benefits for veterans who have served in the Armed Forces after January 31, 1955. This proposed supplemental appropriation would provide the necessary funds to cover the costs of administering this assistance for eligible veterans.

## READJUSTMENT BENEFITS

For an additional amount for "Readjustment benefits", \$327,000,000, to remain available until expended.

The Veterans Readjustment Benefits Act of 1966 (Public Law 89-358, approved March 3, 1966), authorizes educational assistance to qualified veterans who served on active duty after January 31, 1955. About 800,000 veterans are expected to apply for benefits and this proposed supplemental would provide for payments to a monthly average of 240,000 students in the fiscal year 1967.

## OTHER INDEPENDENT AGENCIES

## FARM CREDIT ADMINISTRATION

## REVOLVING FUND

## Limitation on Administrative Expenses

*Not to exceed an additional amount of \$39,000 (from assessments collected from Farm Credit agencies) shall be available during the current fiscal year for administrative expenses.*

This proposal will provide additional funds to enable the Farm Credit Administration to review the loans of the production credit associations, the Federal intermediate credit banks, the Banks for Cooperatives and the Federal land banks to determine that they are conforming with the standards established by the President and the Treasury Department to help in meeting the current monetary and credit problems.

## FEDERAL COAL MINE SAFETY BOARD OF REVIEW

## SALARIES AND EXPENSES

For an additional amount for "Salaries and expenses", \$117,000.

The Federal Coal Mine Safety Board of Review is reconstituted, under the Act of March 26, 1966 (Public Law 89-376), with five rather

than three members. The two additional Board members will aid in handling the new and wider range of cases that may arise from the required inspections of over 5,000 small coal mines now covered by this Act. The requested funds are needed to cover these costs plus the increased costs of travel since the Board is required under this legislation, at the request of the coal mine operator, to hold hearings at the county seat of the county in which any coal mine involved in a safety proceeding is located.

Since the paramount purpose of the Act is to reduce casualties in coal mines, it is desirable that it be put into effect with minimum delay.

#### SELECT COMMISSION ON WESTERN HEMISPHERE IMMIGRATION

##### SALARIES AND EXPENSES

*For expenses necessary to carry out the provisions of section 21 of the Act of October 3, 1965 (Public Law 89-236), including services as authorized by section 15 of the Act of August 2, 1946 (5 U.S.C. 55a), but at rates for individuals not to exceed \$100 per diem, \$900,000, to remain available until expended.*

This appropriation would provide for the establishment and operation of the Select Commission on Western Hemisphere Immigration authorized by Public Law 89-236. The Commission is required by law to make an interim report by July 1, 1967, and a final report by January 15, 1968, to the Congress and the President on the relationship of current and anticipated demographic, technological, and economic trends in the Western Hemisphere to immigration and unemployment in the United States.

#### EXPORT-IMPORT BANK OF WASHINGTON

##### LIMITATION ON OPERATING EXPENSES

*In addition to the amount heretofore made available for operating expenses, not to exceed \$600,000,000 shall be available for such expenses from funds available to the Export-Import Bank, and an additional amount of \$945,000,000 shall be available from such source for equipment and services loans.*

##### LIMITATION ON ADMINISTRATIVE EXPENSES

*In addition to the amount heretofore made available for administrative expenses, not to exceed \$128,000 shall be available for such expenses from funds available to the Export-Import Bank.*

The increase is required for a higher level of lending activity for exports of traditional equipment and services, aircraft, and military goods. In addition, the Bank has initiated a new program of loans to commercial banks for export financing. The proposed increase will serve to promote U.S. exports and improve our balance of payments.

#### INDEPENDENT OFFICES—GENERAL PROVISIONS

*The limitations imposed on travel expenses of employees by section 102 of the Independent Offices Appropriation Act, 1967, are hereby increased to the extent necessary to provide for such increases in those expenses as may result from the Act of July 21, 1966 (Public Law 89-516).*

Under Public Law 89-516 under certain circumstances Federal employees who are changing official station will be reimbursed for certain additional travel expenses. This proviso will permit an increase in limitations on travel expenses, to the extent such an increase is necessary under the new law.